# REPORT OF THE AUDIT OF THE OHIO COUNTY SHERIFF'S SETTLEMENT - 2014 TAXES

For The Period January 1, 2015 Through April 16, 2015



### MIKE HARMON AUDITOR OF PUBLIC ACCOUNTS

www.auditor.ky.gov

209 ST. CLAIR STREET FRANKFORT, KY 40601-1817 TELEPHONE (502) 564-5841 FACSIMILE (502) 564-2912

### **EXECUTIVE SUMMARY**

### AUDIT OF THE OHIO COUNTY SHERIFF'S SETTLEMENT - 2014 TAXES

### For The Period January 1, 2015 Through April 16, 2015

The Auditor of Public Accounts has completed the audit of the Sheriff's Settlement - 2014 Taxes for the Ohio County Sheriff for the period January 1, 2015 through April 16, 2015. We have issued an unmodified opinion on the financial statement taken as a whole. Based upon the audit work performed, the financial statement is presented fairly in all material respects.

### **Financial Condition:**

The Sheriff collected 2014 taxes of \$706,616 for the districts, retaining commissions of \$21,197 to operate the Sheriff's office. The Sheriff distributed 2014 taxes of \$683,879 to the districts. Refunds of \$2,813 are due to the Sheriff from the taxing districts.

### **Report Comment:**

2014-001 The Sheriff's Office Lacks Adequate Segregation Of Duties

### **Deposits:**

The Sheriff's deposits were insured and collateralized by bank securities.

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# MIKE HARMON AUDITOR OF PUBLIC ACCOUNTS

To the People of Kentucky
Honorable Matthew G. Bevin, Governor
William M. Landrum III, Secretary
Finance and Administration Cabinet
Honorable David Johnston, Ohio County Judge/Executive
Honorable Tracy Beatty, Ohio County Sheriff
Members of the Ohio County Fiscal Court

### Independent Auditor's Report

### **Report on the Financial Statement**

We have audited the Ohio County Sheriff's Settlement - 2014 Taxes for the period January 1, 2015 through April 16, 2015 - Regulatory Basis, and the related notes to the financial statement.

### Management's Responsibility for the Financial Statement

Management is responsible for the preparation and fair presentation of the financial statement in accordance with accounting practices prescribed or permitted by the laws of Kentucky to demonstrate compliance with the Commonwealth of Kentucky's regulatory basis of accounting as described in Note 1. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of a financial statement that is free from material misstatement, whether due to fraud or error.

### **Auditor's Responsibility**

Our responsibility is to express an opinion on the financial statement based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, and the *Audit Guide for Sheriff's Tax Settlements* issued by the Auditor of Public Accounts, Commonwealth of Kentucky. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statement is free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statement. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statement, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statement in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statement. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.



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### Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As described in Note 1 of the financial statement, the financial statement is prepared by the County Sheriff on the basis of the accounting practices prescribed or permitted by the laws of Kentucky to demonstrate compliance with the Commonwealth of Kentucky's regulatory basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America.

The effects on the financial statement of the variances between the regulatory basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.

### Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles paragraph, the financial statement referred to above does not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of each fund of the County Sheriff, as of April 16, 2015, or changes in financial position or cash flows thereof for the year then ended.

### **Opinion on Regulatory Basis of Accounting**

In our opinion, the financial statement referred to above presents fairly, in all material respects, the taxes charged, credited, and paid for the period January 1, 2015 through April 16, 2015 of the Ohio County Sheriff, in accordance with the basis of accounting practices prescribed or permitted by the Commonwealth of Kentucky as described in Note 1.

### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated October 26, 2015 on our consideration of the Ohio County Sheriff's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Ohio County Sheriff's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Ohio County Sheriff's internal control over financial reporting and compliance.

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### Other Reporting Required by Government Auditing Standards (Continued)

Based on the results of our audit, we have presented the accompanying comment and recommendation, included herein, which discusses the following report comment:

2014-001 The Sheriff's Office Lacks Adequate Segregation Of Duties

Respectfully submitted,

Mike Harmon

**Auditor of Public Accounts** 

October 26, 2015

### OHIO COUNTY TRACY BEATTY, SHERIFF SHERIFF'S SETTLEMENT - 2014 TAXES

For The Period January 1, 2015 Through April 16, 2015

Special

Charges	Cou	nty Taxes	Tax	ing Districts	School Taxes	Sta	ate Taxes
Transferred from Former Sheriff	\$	75 772	Φ.	149.050	\$ 526.245	Φ.	272 515
	Э	75,773	\$	148,059	\$ 536,345	\$	272,515
Franchise Taxes		19,703		37,791	140,243		11 117
Oil Property Taxes Limestone, Sand and Gravel Reserves		6,105 230		12,028 453	43,466		11,117 419
Bank Franchises		17,128		433	1,637		419
Penalties				4 072	17 762		4,740
renames		2,516		4,972	17,763		
Gross Chargeable to Sheriff		121,455		203,303	739,454		288,791
Credits							
Cicuis							
Exonerations		249		491	1,774		454
Discounts		94		184	665		138
Delinquents:							
Real Estate		14,097		28,053	99,532		25,457
Tangible Personal Property		27,323		52,118	194,524		182,319
Bank Franchise		17,128					
Franchise Taxes		177		349	1,261		
Total Credits		59,068		81,195	297,756		208,368
Taxes Collected		62,387		122,108	441,698		80,423
Less: Commissions *		2,651		5,190	9,938		3,418
Taxes Due		59,736		116,918	431,760		77,005
Taxes Paid		59,522		117,299	430,285		76,773
Refunds (Current and Prior Year)		394		760	2,806		393
(Refunds Due Sheriff)							
as of Completion of Audit	\$	(180)	\$	(1,141)	\$ (1,331)	\$	(161)

<sup>\*</sup> and \*\* See next page.

OHIO COUNTY TRACY BEATTY, SHERIFF SHERIFF'S SETTLEMENT - 2014 TAXES For The Period January 1, 2015 Through April 16, 2015 (Continued)

### \* Commissions:

4.25% on \$ 264,918 2.25% on \$ 441,698

### \*\* Special Taxing Districts: Library District

Library District	(\$187)
Health District	(95)
Extension District	(846)
Soil Conservation District	(8)
Caney Creek Watershed	(5)
(Refunds Due Sheriff)	\$ (1,141)

### OHIO COUNTY NOTES TO FINANCIAL STATEMENT

April 16, 2015

### Note 1. Summary of Significant Accounting Policies

### A. Fund Accounting

The Sheriff's office tax collection duties are limited to acting as an agent for assessed property owners and taxing districts. A fund is used to account for the collection and distribution of taxes. A fund is a separate accounting entity with a self-balancing set of accounts. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities.

### B. Basis of Accounting

The financial statement has been prepared on a regulatory basis of accounting, which demonstrates compliance with the laws of Kentucky and is a special purpose framework. Basis of accounting refers to when charges, credits, and taxes paid are reported in the settlement statement. It relates to the timing of measurements regardless of the measurement focus.

Charges are sources of revenue which are recognized in the tax period in which they become available and measurable. Credits are reductions of revenue which are recognized when there is proper authorization. Taxes paid are uses of revenue which are recognized when distributions are made to the taxing districts and others.

### C. Cash and Investments

KRS 66.480 authorizes the Sheriff's office to invest in the following, including but not limited to, obligations of the United States and of its agencies and instrumentalities, obligations and contracts for future delivery or purchase of obligations backed by the full faith and credit of the United States, obligations of any corporation of the United States government, bonds or certificates of indebtedness of this state, and certificates of deposit issued by or other interest-bearing accounts of any bank or savings and loan institution which are insured by the Federal Deposit Insurance Corporation (FDIC) or which are collateralized, to the extent uninsured, by any obligation permitted by KRS 41.240(4).

### Note 2. Deposits

The Ohio County Sheriff maintained deposits of public funds with depository institutions insured by the Federal Deposit Insurance Corporation (FDIC) as required by KRS 66.480(1)(d). According to KRS 41.240(4), the depository institution should pledge or provide sufficient collateral which, together with FDIC insurance, equals or exceeds the amount of public funds on deposit at all times. In order to be valid against the FDIC in the event of failure or insolvency of the depository institution, this pledge or provision of collateral should be evidenced by an agreement between the Sheriff and the depository institution, signed by both parties, that is (a) in writing, (b) approved by the board of directors of the depository institution or its loan committee, which approval must be reflected in the minutes of the board or committee, and (c) an official record of the depository institution.

### Custodial Credit Risk - Deposits

Custodial credit risk is the risk that in the event of a depository institution failure, the Sheriff's deposits may not be returned. The Ohio County Sheriff does not have a deposit policy for custodial credit risk but rather follows the requirements of KRS 41.240(4). As of April 16, 2015, all deposits were covered by FDIC insurance or a properly executed collateral security agreement.

OHIO COUNTY NOTES TO THE FINANCIAL STATEMENT April 16, 2015 (Continued)

### Note 3. Tax Collection Period

The real and personal property tax assessments were levied as of January 1, 2014. Property taxes were billed to finance governmental services for the fiscal year ended June 30, 2015. Liens are effective when the tax bills become delinquent. The collection period for these assessments was January 7, 2015 through April 16, 2015.

### Note 4. Interest Income

The Ohio County Sheriff earned \$56 as interest income on 2014 taxes. As of October 26, 2015, the Sheriff owed \$34 in interest to the school district and \$22 in interest to the fee account.

### Note 5. Sheriff's 10% Add-On Fee

The Ohio County Sheriff collected \$23,031 of 10% add-on fees allowed by KRS 134.119(7). This amount was used to operate the Sheriff's office.



REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF THE FINANCIAL STATEMENT PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS



## MIKE HARMON AUDITOR OF PUBLIC ACCOUNTS

The Honorable David Johnston, Ohio County Judge/Executive Honorable Tracy Beatty, Ohio County Sheriff Members of the Ohio County Fiscal Court

> Report On Internal Control Over Financial Reporting And On Compliance And Other Matters Based On An Audit Of The Financial Statement Performed In Accordance With Government Auditing Standards

### **Independent Auditor's Report**

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the Ohio County Sheriff's Settlement - 2014 Taxes for the period January 1, 2015 through April 16, 2015 - Regulatory Basis and the related notes to the financial statement and have issued our report thereon dated October 26, 2015. The County Sheriff's financial statement is prepared on a regulatory basis of accounting, which demonstrates compliance with the laws of Kentucky and is a special purpose framework.

### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statement, we considered the Ohio County Sheriff's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statement, but not for the purpose of expressing an opinion on the effectiveness of the Ohio County Sheriff's internal control. Accordingly, we do not express an opinion on the effectiveness of the Ohio County Sheriff's internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control over financial reporting that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as described in the accompanying comment and recommendation, we identified a certain deficiency in internal control that we consider to be a material weakness.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statement will not be prevented, or detected and corrected on a timely basis. We consider the deficiency described in the accompanying comment and recommendation as item 2014-001 to be a material weakness.



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Report On Internal Control Over Financial Reporting And On Compliance And Other Matters Based On An Audit Of The Financial Statement Performed In Accordance With Government Auditing Standards (Continued)

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Ohio County Sheriff's financial statement is free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Respectfully submitted,

Mike Harmon

Auditor of Public Accounts

October 26, 2015



# OHIO COUNTY TRACY BEATTY, SHERIFF COMMENT AND RECOMMENDATION

For The Period January 1, 2015 Through April 16, 2015

### INTERNAL CONTROL - MATERIAL WEAKNESS:

### 2014-001 The Sheriff's Office Lacks Adequate Segregation Of Duties

The Ohio County Sheriff's Office had a lack of segregation of duties. Due to a limited number of staff and the diversity of operations, the bookkeeper was required to perform multiple tasks such as the collection of cash from customers, deposit preparation, bookkeeping, bank reconciliations, and the preparation of checks for disbursements.

Segregation of duties over these tasks and cross-training deputies, when needed because the number of staff is limited, is essential for providing protection from asset misappropriation and/or inaccurate financial reporting. Additionally, proper segregation of duties and cross-training deputies protects employees in the normal course of performing their daily responsibilities.

We recommend the Sheriff segregate the duties noted above and cross-train deputies to accommodate the rotation of these functions. Proper segregation of duties includes separating the duties of collecting cash, depositing receipts, posting to receipts and disbursements ledgers, bank reconciliations, and preparing reports. If segregation of these duties is not feasible, the Sheriff should designate another person to provide knowledgeable oversight of the employee responsible for the incompatible duties. Knowledgeable oversight would necessitate an understanding of and ability to perform those same duties if the bookkeeper were absent.

Sheriff's Response: The official did not respond.